

## Message Text

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ACTION IO-13

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O 080815Z APR 77 ZDK  
FM AMEMBASSY NEW DELHI  
TO SECSTATE WASHDC IMMEDIATE 2541  
INFO NACC COLLECTIVE

LIMITED OFFICIAL USE NEW DELHI 5049

E.O. 11652: N/A  
TAGS: EGEN, PORG  
SUBJECT: NACC FOREIGN MINISTERS MEETING: DRAFT ECONOMIC  
COMMUNIQUE AND REPORT ON IMPLEMENTATION OF ACTION PROGRAM

1. ACQUISITION OF MORE CONFERENCE DOCUMENTS HAS REVEALED  
THAT TEXT TRANSMITTED APRIL 7 AS "DRAFT COMMUNIQUE" IS IN  
REALITY ONLY PART A OF DRAFT COMMUNIQUE, I.E., SECTION  
COVERING POLITICAL ISSUES. PART B, ENTITLED "ECONOMIC MATTERS",  
IS 17-PAGE DOCUMENT WHICH, IN OPENING PAGES, REVIEWS  
ECONOMIC SITUATION AND DEVELOPMENTS SINCE COLOMBO. BULK OF  
COMMUNIQUE IS SUMMARY AND EXTRACT OF "DECISIONS" FROM  
DRAFT REPORT OF NACCFM ON "IMPLEMENTATION OF THE COLOMBO  
ACTION PROGRAM OF ECONOMIC COOPERATION" WHICH HAS BEEN  
DISTRIBUTED AS SECOND BASIC WORKING PAPER FOR CONFERENCE.  
THIS SECOND DOCUMENT IS EVEN MORE VOLUMINOUS, BEING 84 PAGES  
IN LENGTH, INCLUDING ANNEXES.

2. RELATIVE LENGTH OF TWO ECONOMIC DOCUMENTS IN COMPARISON  
TO TEN PAGES OF DRAFT COMMUNIQUE ON POLITICAL ISSUES  
UNDERScores GOI DESIRE TO BUILD NON-ALIGNED MOVEMENT UP AS  
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INSTRUMENT FOR ECONOMIC DEVELOPMENT OF NAM MEMBERS, BOTH  
THROUGH COMMON-FRONT TACTICS IN DEALING WITH DC'S AND THROUGH  
COOPERATION AMONG MEMBERS THEMSELVES. IN LIGHT OF PRE-  
CONFERENCE COORDINATION BETWEEN INDIA, SRI LANKA AND YUGOSLAVIA,  
DRAFTS PROBABLY REFLECT A CONSENSUS ALREADY REACHED AMONG  
THE "ECONOMIC MODERATES" (WE HAVE YET TO ELUCIDATE ROLE OF  
CUBA IN INFORMAL MEETINGS HELD MONDAY AND TUESDAY). THEY

ALSO REFLECT STRONG PERSONAL VIEWS AND DRAFTING SKILLS OF MINISTRY OF EXTERNAL AFFAIRS OFFICER WHO DRAFTED ECONOMIC COMMUNIQUE AND BULK OF REPORT ON IMPLEMENTATION.

3. EMBASSY WILL TRANSMIT EXCERPTS OF SIGNIFICANT PORTIONS OF THESE DOCUMENTS IN SEPTELS. FULL TEXTS WILL BE POUCHED TO IO/ML. REVIEW AND ANALYSIS OF CONTENTS FOLLOWS.

4. RELATIONS WITH DEVELOPED COUNTRIES: OPENING PAGES OF DRAFT COMMUNIQUE CONTAIN NOW-ROUTINE ENUMERATION OF HARMFUL ACTS OF COMMISSION AND OMISSION BY DEVELOPED COUNTRIES IN THEIR ECONOMIC RELATIONS WITH DEVELOPING COUNTRIES. DC'S, BY FAILING TO IMPLEMENT "MOST OF THE MEASURES" CONTAINED IN UN RESOLUTIONS ON ECONOMIC DEVELOPMENT, HAVE "NOT ASSISTED OR CONTRIBUTED TO IMPROVING THE SITUATION FACED BY DEVELOPING COUNTRIES." IN THIS CONTEXT, DRAFT HAS BUREAU EXPRESSING "ITS SENSE OF DEEP DISAPPOINTMENT OVER THE LACK OF PROGRESS" AT CIEC AND CONCLUDING THAT FAILURE IN PARIS "MAY HAVE SERIOUS REPERCUSSIONS ON THE RELATIONS BETWEEN DEVELOPING AND DEVELOPED COUNTRIES." THIS MILDLY CONFRONTATIONAL TONE IS REPEATED AT ANOTHER POINT WHERE DC'S ARE TOLD THEY MUST LIVE UP TO COMMITMENTS UNDERTAKEN IN SECOND DEVELOPMENT DECADE "IF THEY (I.E., THE DEVELOPED COUNTRIES) ARE TO BENEFIT. . . FROM THE PROCESS OF THE ESTABLISHMENT OF THE NEW INTERNATIONAL ECONOMIC ORDER. . . DRAFT COMMUNIQUE DOES NOT PROPOSE ANY NEW SPECIFIC ACTIONS OR SOLUTIONS TO NORTH/SOUTH PROBLEMS, BUT RATHER REITERATES ENDORSEMENT OF EARLIER NAM AND G-77 TEXT.

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TM RELATIONS WITH G-77: IN ECONOMIC AREA DRAFT COMMUNIQUE

AND REPORT CONSISTENTLY REFER TO TOTALITY OF DEVELOPING COUNTRIES, WITHOUT SINGLING OUT NAM MEMBERS AS A SPECIAL CASE OR HAVING SPECIAL INTERESTS. AT ONE POINT, NAM MEMBERS ARE EXHORTED TO PURSUE RECOMMENDATIONS "PROPOSED BY NON-ALIGNED COUNTRIES AND SUPPORTED BY G-77." SPRINKLED THROUGH THE TEXTS ARE REFERENCES TO THE NAM AS PLAYING A "CATALYTIC ROLE WITHIN THE G-77" IN THE PURSUIT OF ECONOMIC GOALS.

6. COLLECTIVE SELF-RELIANCE: AS DESCRIBED IN THE DRAFT COMMUNIQUE AND REPORT, THE NON-ALIGNED SEE THEMSELVES IN A PARTICULARLY DYNAMIC ROLE IN FORGING ECONOMIC COOPERATION AMONG DEVELOPING COUNTRIES. THESE HORIZONTAL LINKAGES ARE ENCOURAGED BOTH AS A STIMULUS TO DEVELOPMENT WHICH IS INDEPENDENT OF TIES TO THE DEVELOPED WORLD, AND AS A DEVICE FOR STRENGTHENING THEIR BARGAINING POSITION.

7. DRAFT REPORT FOLLOWS OUTLINE OF COLOMBO ACTION PROGRAM

EXACTLY AND THUS COVERS ENTIRE SPECTRUM OF INTERNATIONAL ECONOMIC RELATIONS (E.G., RAW MATERIALS, TRADE, MONETARY AND FINANCIAL COOPERATION, ETC.) AS WELL AS HEALTH, MANPOWER, WOMEN, SPORTS, ET. AL. IN AN EFFORT TO DRIVE NAM MEMBERS FORWARD IN IMPLEMENTING COLOMBO ACTION PROGRAM, DRAFTERS OF REPORT HAVE LOADED IT WITH "DECISIONS" CALLING FOR REPORTS, AND MEETINGS OF EXPERT GROUPS, WORKING GROUPS, AND OTHER CONFERENCES, ALL WITH BLANKS FOR SPECIFIC DATES TO BE FILLED-IN BY NACC. IN MANY PLACES, TERMS OF REFERENCE OF MEETINGS AND TOPICS OF REPORTS HAVE BEEN PROVIDED IN DETAIL. TEXT OF THESE DECISIONS, WITH BRIEF INTRODUCTORY REMARKS, TAKES UP FINAL TEN PAGES OF DRAFT ECONOMIC COMMUNIQUE.

8. COMMENT: THE GOI DRAFT IS DEMONSTRABLY MORE CONFRONTATIONAL IN STANDARD NAM STYLE THAN THE TENOR OF THE PRIME MINISTER'S AND THE FOREIGN MINISTER'S REMARKS TO THE DELEGATES. THE FINAL DOCUMENT WILL UNDOUBTEDLY REFLECT THE SENTIMENTS IN LIMITED OFFICIAL USE

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THE DRAFT, WHICH OF COURSE BUILDS ON PREVIOUS NAM POSITIONS. WE DO NOT BELIEVE SUCH AN OUTCOME WILL REPRESENT AS RETREAT FROM THE NEW GOVT'S THEME OF "GENUINE NON-ALIGNMENT", BUT DO BELIEVE IT IS NOTEWORTHY THAT AT THE TOP POLITICAL LEVEL, THE GOI SAW FIT TO PROCLAIM IN THE NACCFM FORUM A MORE MODERATE POSITION.  
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## Message Attributes

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Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009